

# Nye County School District

# Administrative Review Report

April 8th, 2024

# National School Lunch Program Division of Food and Nutrition

2300 E. Saint Louis Ave. Las Vegas, NV 89104 405 South 21<sup>st</sup> St. Sparks, NV 89431 4780 East Idaho St. Elko, NV 89801

# Nye County School District Administrative Review Report

Division of Food and Nutrition



### Table of Contents

- I. Executive Summary
- II. Introduction
- III. Scope
- IV. Methodology
- V. Noteworthy Initiatives
- VI. Critical Areas of Review
- VII. Findings and Required Corrective Actions
- VIII. Recommendations and Technical Assistance
- IX. Corrective Action Response
- X. Appendix
  - a. Appeal Procedure
  - b. Procurement Review
  - c. OVS Manual
  - d. OVS Signage Templates
  - e. iCN OVS Training
  - f. School Wellness Policy Best Practices Manual
  - g. Wellness Policy Assessment Tool
  - h. NSLP Afterschool Snack Fact Sheet
  - i. USDA Nonprogram Foods Revenue Tool & Guidance

## I. Executive Summary

#### Administrative Review

The Richard B. Russell National School Lunch Act, as amended by the Healthy Hunger-Free Kids Act of 2010 (HHFKA), requires a unified accountability system designed to ensure participating school food authorities (SFAs) comply with National School Lunch Program (NSLP) and School Breakfast Program (SBP) requirements. The Act also requires an accountability system that conducts Administrative Reviews to evaluate requirements for NSLP and SBP during a three-year (triennial) cycle.

The Administrative Review provides a comprehensive evaluation of school meal programs of SFAs participating in the NSLP, SBP, and includes both Critical and General Areas of Review. This includes the implementation of HHFKA program requirements and other Federal Programs.

#### **Procurement Review**

The procurement of goods and services is a significant responsibility of an SFA. Obtaining the most economical purchase should be considered in all purchases when using the nonprofit food service account. SFAs must comply with the applicable regulations through audits, administrative reviews, technical assistance, training, guidance materials, and by other means (7 CFR 210.19(a)(3)). Federal, state and local laws and regulations specify the methods SFAs must ensure all competitive procurements must be in accordance with 2 CFR Part 200.318-.326 and all other applicable government wide and FNS regulations and guidance.

Nevada Department of Agriculture (NDA) conducted the Procurement Review in tandem with the Administrative Review of the programs administered by *Nye County School District* from 03/07/2024 to 03/12/2024.

An exit conference was held on 03/14/2024 to provide a summary of the work performed and to discuss any anticipated findings and required corrective actions. We commend your agency's commitment to improving operations of this essential nutrition assistance program. We wish to thank the *Nye County School District* staff for the time and assistance extended to our State Agency staff during this process.

### II. Introduction

An entrance conference was conducted on 03/07/2024. The review was conducted at the Nye County School District in Pahrump, Nevada. The Administrative Review was conducted by Abigail Hanson and Erica Jaramillo. Nye County School District staff included Kyera Glenn, Joann Forney, and Christa Ledbetter. This report is based on the results of the offsite assessment, the offsite and onsite review of files, and meal service observations of the SFA's participating programs. An exit conference was held on 03/14/2024 which provided a summary of the work performed at Nye County School District and we discussed any additional documentation needed, preliminary findings, and observations.

# III. Scope

The Administrative Review covered documents, records, and procedures relating to the administration of the NSLP for the month of review, December 2023. The Procurement Review covered all documents, records, invoices, and procedures relating to the procurement for the SFA for the year of review, school year 2022-2023.

## IV. Methodology

The Administrative Review was conducted in accordance with procedures and requirements set forth in the Administrative Review Manual, 2018-2019 edition. It included evaluating Nye County School District 's administration of the National School Lunch and School Breakfast programs through the assessment of agency procedures, sampled review files, documentation, claims, fiscal systems, contracts, and staff interviews.

The Procurement Review was conducted in accordance with procedure and requirements set forth in 2 CFR 200 and 7 CFR 210. The procurement plan, code of conduct, and procurement documents, including invoices, were evaluated for compliance.

Site Name	Question	Achievements
Johnson Elementary School	Q500	St. Jude staff members were diligent in completing
		the production records right after meal service.
District Level	Q1500	Food service documents are very organized and easy
		to navigate on the district website.
Hafen Elementary School	Q1905	Fresh Fruit and Vegetable Program (FFVP) flyers and
		produce fact sheets are given to each classroom
		every day, along with other nutrition education
		activities incorporated into the curriculum to
		educate students on the benefits of various fruits
		and vegetables.

### V. Noteworthy Achievements

## VI. Critical Areas of Review

- Performance Standard I- Meal Access and Reimbursement
  - Certification and Benefits Issuance
  - Meal Counting and Claiming
- Performance Standard II- Meal Pattern and Nutritional Quality
  - Meal Components and Quantities
  - Offer versus Serve
  - Dietary Specifications and Nutrient Analysis
- Comprehensive Resource Management
  - Maintenance of the Non-Profit School Food Services Account
  - Revenue from non-program foods
  - Paid Lunch Equity
  - Indirect Costs
- General Areas
  - Civil Rights
  - Professional Standards
  - SFA On Site Monitoring
  - Local School Wellness Policy
  - Smart Snacks in School
  - Water Availability
  - o Food Safety
  - Reporting and Recordkeeping
  - SBP and SSO Outreach
- Procurement
  - o Procurement Plan
  - Code of Conduct
  - Procurement Documents and Records

# VII. Findings and Required Corrective Action

#### Performance Standard I – Meal Access and Reimbursement

Federally mandated counting and claiming systems for all SFAs that participate in NSLP and SBP. Free, reduced-price, and paid meals claimed for reimbursement must be served only to eligible children. Certification and benefits issuance process is the SFA's certification of student eligibility for FRL meals and serves as a link to the SFA's meal counting and claiming system. References include but are not limited to 7 CFR 245.2(1)(i); 7 CFR 245.6(b)(1); 7 CFR 210.7 (c)(1)(iii)(iv); 7 CFR 210.18 (g)(1)(ii)(A); CFR 210.19(c)(2)(i); and 210.19(c)(2)(ii).

Site Name	Question	Finding	Corrective Action	Due Date
Hafen	Q318	Per 7 CRF 210.18(g)(ii),	1. Kitchen Manager or	11/01/2023
Elementary		each type of service line	staff who count meals	
School		must provide accurate	at Hafen ES must	
		point of service meal	complete a meal count	
		counts, by type, and	training or policy	
		those meal counts must	review.	
		be correctly counted and	2. In the plan	
		recorded.	requested for Q501,	
		The staff member	provide additional	
		counting meals during	detail regarding the	
		the lunch service at	position of the POS for	
		Hafen Elementary School	the serving line at	
		was moving around the	Hafen ES.	
		cafeteria and was not	Submit proof of	
		able to get an accurate	training/policy review	
		count of reimbursable	to NDA for review.	
		meals served. The person		
		responsible for counting		
		meals at the POS should		
		stand in one location at		
		the end of the serving		
		line so they are able to		
		get an accurate count of		
		meals served and ensure		
		each meal has the		
		required components.		

# Performance Standard II – Meal Pattern and Nutritional Quality

Meals claimed for reimbursement must contain food components in specific quantities and requirements as required by regulations; the meal pattern limits calories, restricts sodium levels, limits saturated fat, and eliminates trans fats. References include but are not limited to 7 CFR 210.10 and 220.80.

Site Name	Question	Finding	Corrective	Due Date
Site Name Hafen Elementary School	Question Q403a	Second Milk Choice Per FNS under OVS, every student is offered the option to select the full amount of all five food components. During the on-site review of breakfast, it was noted that there was only one variety of milk being offered. Technical assistance was provided, and another milk variety was added to each service line before participants were served that morning. During the subsequent review of December 2023 production records for Hafen Elementary School, it was noted that there was no milk variety offered for breakfast during the month. ***Potential for future fiscal action, if found as a repeat finding on a	Corrective  1. Kitchen Manager or staff who complete production records at Hafen ES must complete an OVS and meal pattern training.  2. Create a procedure detailing: -How production record information will be filled out by kitchen staff daily (include how all required fields will be completed) -How records will be monitored daily by Food Service Coordinator or Assistant to ensure reimbursable meals were served (including two choices of milks) Submit proof of training/certificates, procedure, and 1 week of Hafen ES production records to NDA for review.	Due Date 05/15/2024
Pahrump Valley High School	Q409	future review. *** Menu Production Records (MPRs) Production and menu records must be maintained in accordance with FNS guidance. Menu and supporting documentation kept by Nye County School	Add the applicable age group served to each school's production records and submit updated templates for each site reviewed to NDA for review.	05/15/2024

		District (NCSD) did not		
		include all the required		
		fields. Documentation		
		was missing the age		
		group served (K-8, 9-12,		
		etc.).		
Hafen	Q501	The fruit cart at Hafen	Create a procedure for	05/15/2024
Elementary		ES was originally	Hafen ES detailing:	
School		positioned behind the	-How all required	
		POS/staff member	meal components will	
		counting meals.	be offered to students	
		Technical assistance was	before the POS	
		given on-site including	-How the counting	
		that all required meal	procedure will be	
		components need to be	monitored by the Food	
		offered before the POS to	Service Coordinator or	
		ensure a student has a	Assistant to ensure	
		reimbursable meal. The	compliant counting	
		fruit cart was moved so	systems are being	
		it was near the salad bar	upheld	
		and positioned before	Submit procedure and	
		the POS on the day of	proof it was reviewed	
		review.	with staff to NDA for	
			review.	

# **Professional Standards**

Regulations establish hiring standards for new school nutrition program directors at the School Food Authority (SFA) level and annual training standards for all school nutrition program directors, managers, and staff. References include but are not limited to 7 CFR 210.30

Site Name	Question	Finding	Corrective	Due Date
District Level	Q1217b	Professional Standards Training Tracking All SFAs are required to track and maintain records regarding employees' annual training. USDA's Professional Standards Training Tracker may be used, or an alternative tracking tool may be developed but must include at minimum these required fields: employee name, hiring date, employee position, required hours of training, training title/subject,	Update Excel training tracker with employees' hiring date and submit to NDA for review.	05/15/2024

length or training, school year training is applied to, and completed training hours to date. SFA uses an Excel document to track annual training hours. Will need to add each employee's hiring date to ensure correct hours are met
 each school year.

#### Local School Wellness Policy

To help foster a healthy school environment, Section 204 of the Healthy, hunger Free-Kids Act added section 9A to the Richard B. Russell National School Lunch Act (NSLA) to expand the scope of wellness policies. References include but are not limited to 7 CFR 210.11; 7 CFR part 210 Appendix B; and The Healthy Hunger Free Kids Act Section 9A (204).

Site Name	Question	Finding	Corrective	Due Date
Off-Site	Q1002	Per 7 CFR 210.31(e)(3) at least	1. Create a plan	05/15/2024
Assessment		once every three years, the SFA	to hold at least	
		should make appropriate	one advisory	
		updates or modifications to the	committee	
		local school wellness policy	meeting for this	
		(LSWP), based on the	school year and	
		assessments. In addition, the	include how the	
		school wellness advisory group	wellness policy	
		must meet at a minimum twice	will be updated.	
		a year to review the LSWP and	2. Develop a	
		complete the annual	procedure for	
		assessment to evaluate if goals	how the	
		are met or new information	wellness policy	
		emerges.	requirements	
		NCSD has not updated their	will be met	
		LSWP since October 2015 per	each school	
		the policy submitted. The	year including	
		school wellness policy advisory	how the	
		committee will need to create a	advisory	
		plan to meet at least once this	committee will	
		school year to update the	meet twice a	
		wellness policy and complete	year, how the	
		the annual assessment.	annual	
			assessment will	
			be completed	
			and how	
			documentation	

will be made available to the public. Submit plan and procedure to NDA for review.

#### **Other Federal Programs**

#### NSLP Afterschool Snack Program (ASSP)

Under the ASSP an SFA must ensure students are receiving nutritionally-balanced snacks, received appropriate educational or enrichment activities, and count and claim snacks accurately. References include but are not limited to 7 CFR 210.10(0), 7 CFR 210.9(c)(7), 7 CFR 210.13(c), and 7 CFR 210.23(b).

Site Name	Question	Finding	Corrective	Due Date
Rosemary	Q1706b	Snack production records at	1. Update the	05/15/2024
Clarke		Rosemary Clarke Middle	snack menu at	#3 was
Middle		School (RCMS) for the review	RCMS and Hafen	completed
School		period show that some snacks	ES to ensure the	on 4/10/24
		served were missing a meal	afterschool snack	
		component due to two items	meal pattern is	
		from the same category being	being followed	
		served (fruit and vegetable).	correctly,	
		Production records from	including correct	
		Hafen Elementary School also	serving sizes for	
		indicate that juice boxes are	all components.	
		provided for students who	2. Create a	
		don't drink milk on some days	procedure for	
		milk is served. If juice boxes	how snack menus	
		are also served on days when	and production	
		another fruit or veggie are	records will be	
		served, then those specific	monitored to	
		snacks are non-compliant.	ensure	
		Por = CEP and 19 (1)(a)(ii)	compliance with the snack meal	
		Per 7 CFR 210.18 (l)(3)(ii), fiscal action will be assessed		
			pattern. 3. Submit	
		from the point corrective action occurs back through	corrected	
		the beginning of the review	afterschool snack	
		period. We will complete an	counts for March	
		open claim adjustment for	2024 by claim	
		any months for which a Claim	deadline.	
		any months for which a Claim	acaumic.	

for Reimbursement has not been submitted. Fiscal action calculated is \$982.80. Please see attached Fiscal Action Letter for further detail. Open Claim Adjustment Letter for March	Submit procedure and 2 weeks of completed snack production records for RCMS and Hafen ES to NDA for review.
 2024 was sent on $4/9/2024$ .	NDA IOI Teview.

#### Smart Snacks in Schools

Regulations governing all food and beverages sold in school must meet nutritional standards as well as federal and local regulations. References include Healthy Hunger-Free Kids Act 2010, 7 CFR 210.11 and Nevada's School Wellness Policy.

Site Name	Question	Finding	Corrective	Due Date
Pahrump	Q1105a	Per 7 CFR 210.11	Noncompliance in this	05/15/2024
Valley		(c)(1), at a minimum,	area is not under the	#3 was
High		all competitive food	purview of the Nye	completed
School		sold to students on	County Food Services	on 4/10/24
		the school campus	Department. The NCSD	
		during the school day	Administrative	
		must meet the	Department is	
		nutrition standards	responsible for this	
		specified by FNS.	noncompliance and as	
		Full size, regular	such they will have to	
		Gatorade is being sold	provide the following	
		in vending machines	corrective actions.	
		at Pahrump Valley	The NCSD Administrative	
		High School (PVHS),	Department must develop	
		which do not meet the	a procedure for how all	
		smart snack	vending machines will be	
		regulations for	stocked and monitored to	
		beverages at the high	ensure all items sold	
		school level. G2 and	during the school day	
		Gatorade Zero do	(defined as 12 am on a	
		meet Smart Snack	day of instruction to 30	
		regulations and may	minutes after the end of	
		continue to be sold.	the official school day)	
			are Smart Snack	
			compliant and align with	
			the district's wellness	
			policy.	
			Submit procedure and	
			updated picture of all	
			vending machines at	
			PVHS to NDA for review.	

# VII. Recommendations and Technical Assistance

#### **Recommendations:**

Meal Components

1. Add additional signage to the salad bars at all schools to help students identify the required serving sizes of fruits and vegetables offered.

Technical Assistance:		
Site Name	Question	Achievements
Off-Site Assessment Resource Management	Q709	Per 7 CFR 210.14(f)(2), school food authorities shall ensure that the revenue generated from the sale of nonprogram foods complies with the following requirements. The proportion of total revenue from the sale of nonprogram foods to total revenue of the school food service account shall be equal to or greater than the proportion of total food costs for nonprogram foods to the total costs associated with obtaining all foods from the account. Although NCSD prices their a la carte food items above cost, the district must complete USDA's Nonprogram Foods Revenue Tool to ensure compliance with the requirement and use to determine future price increase that may be needed. See tool and instructions in appendix.
Pahrump Valley High School Meal Components & Quantities	Q400a	Technical assistance was provided on the day of review to ensure that each serving line had all the required meal components offered before the POS when different types of produce bars are utilized (all vegetables, all fruits, etc.). Fruit and vegetable servings were added to bins on the counter by the POS system to ensure students had a choice before putting their pin number into the computer. All serving lines need to have the same meal pattern offerings, including when several produce bars are being offered within the lunch service.
Hafen Elementary School Offer Versus Serve	Q500	Breakfast is served "grab and go" and several students came back to the breakfast cart/cafeteria and requested a milk or additional items after they had already grabbed a breakfast and ate in their classroom. Technical assistance was provided so that students should not be allowed to return to get additional milk/items after they have eaten their meal as it does not provide an accurate count of reimbursable meals served. Train food service staff to remind students to take a milk at the POS if they want one. If offering second breakfasts to students, create a system for how those meals are counted and monitored to ensure compliance. NDA also suggests using a share bin at the POS for breakfast where students can discard any additional items (more than the required 3 items) they do not want per OVS requirements.

# IX. Corrective Action Response

A written response to the corrective actions detailed in this report must be submitted within thirty (30) calendar days of receipt of the report. The response must include a description of the corrective action plan for the findings, including implementation time frames and supporting documentation as necessary.

NDA will thereafter assess the SFA's corrective action response. If the corrective action is not completed, or if the need is identified to ensure all corrective items are in place, we may schedule a follow up review. Program Funds may be withheld until corrective action is completed if not submitted by the required due date.

The SFA may appeal the NDA's action by submitting a written appeal request within fifteen (15) calendar days after receipt of notice of this Administrative Review Report and should be sent by certified mail, or its equivalent, or sent electronically by email. NDA will acknowledge the receipt of an appeal request within 10 days after its receipt of the request. More information is available in Appendix A.

# X. Appendix

- 1. Appeal Procedure
- 2. Procurement Review
- 3. <u>OVS Manual</u>
- 4. OVS Signage Templates (attached)
- 5. iCN OVS Training
- 6. School Wellness Policy Best Practices Manual (attached)
- 7. Wellness Policy Assessment Tool (attached)
- 8. NSLP Afterschool Snack Fact Sheet (attached)
- 9. USDA Nonprogram Foods Revenue Tool & Guidance (attached)